

South-South learning for mechanization in Africa: smallholders, supply side issues, and policy- engagements

Hiroyuki Takeshima
Senior Research Fellow, IFPRI

Food Security Policy: Toward Inclusive and Sustainable Food System Transformation:
Reflection Workshop
March 5, 2019
Washington DC

Mechanization issues under FSP project

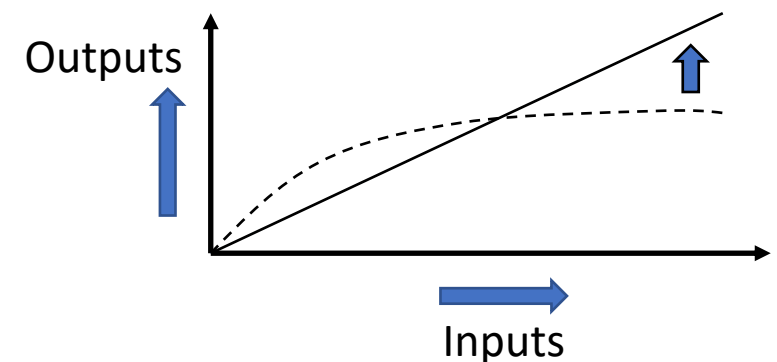
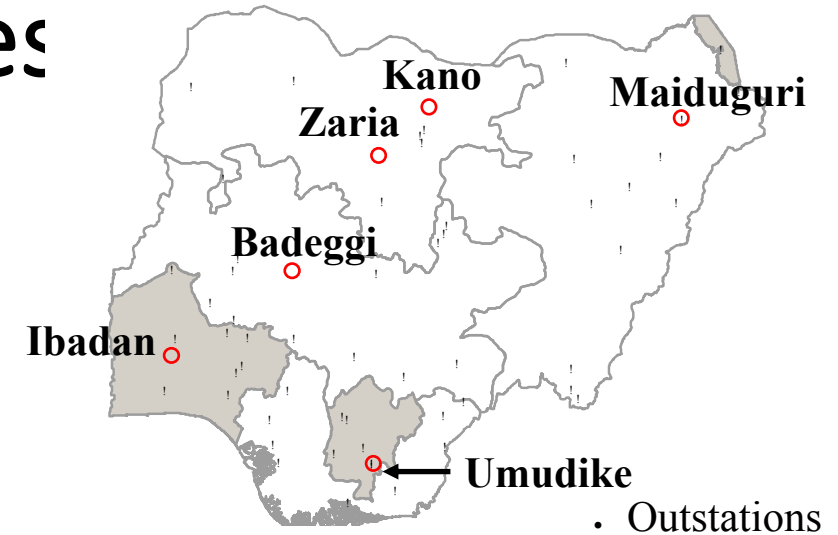
- **Mechanization and smallholders**
 - Determinants and impacts – new insights
- **Supply side issues**
 - Supply-side market imperfections
 - Insights from regional comparative perspectives (Africa vs Asia)
- **Policy engagements and key policy outcomes**
 - Ghana's arrangements with Brazil's More Food International (MFI) Program
 - Nigeria's promotion of small tractors

Mechanization by smallholders

- **Mechanization spreading among medium-to-large farmers**
 - Farmer investments in tractors to expand farm size (Ghana)
 - Informal sector (Ghana, Nigeria)
 - Provide tractor services for non-owners
 - **What about smallholders**
 - Lower adoptions due to limited complementarity / scale economies
 - **Smallholders face options: exit farming, instead of mechanizing farming**
 - However, smallholders seem to remain in farming
 - For them, mechanizing farming seems to raise incomes (Nepal)
- => Mechanization for smallholders remains important policy issues

Mechanization by smallholders: Some insights from FSP studies

- **Adoption induced by higher yielding technologies**
 - Agroclimatic similarity with R&D institutes – affect yield potentials
 - Nigeria, Nepal, Ghana
- **Affects crop diversification through economies of scope – dietary diversity**
- **However, benefits of mechanization still realized through scale-effects**
 - Scope to exploit operational scale (not necessarily farm size) – important for smallholders



Supply side issues – regional perspectives

- **Scope**
 - Historical evolution of mechanization
 - Demand-side factors
 - Supply-side factors
 - Effects on agricultural transformation
- **8 Asian countries**
- **5 African countries**



Supply side constraints in Africa

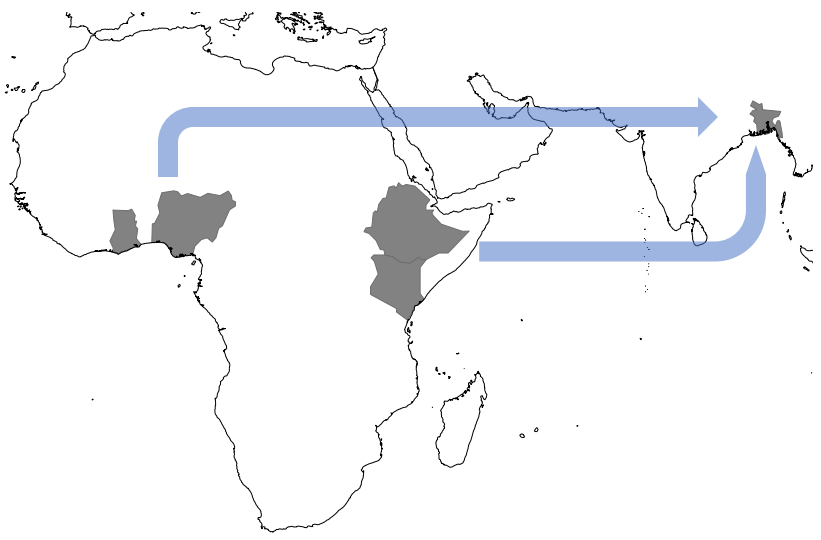
- High horsepower (HP), expensive tractors still dominant
 - Ethiopia, Kenya > 100 hp, Ghana, Mozambique, Nigeria, Zambia – 60 ~ 85
 - 4wt in Asia < 50 hp
 - Perceptions (without evidence) of heavy soils in Africa
- Limited commercial credit
 - Dealers-provided credit
 - Land as collateral
- Limited government capacity to research markets
 - Limited information about efficient, informal sector hiring service providers
 - Lower efficiency of government-selected service providers
- Slow manufacturing growth
 - Manufacturing of spare parts, attachments
- Limited knowledge of tractor use
 - Eg., tractor breakdown by tree-stumps in Ghana

Supply side strategies for Africa

- **Reduce market distortion**
 - Lift import restrictions, allow importation of a variety of machines, tractors of various brands, horsepower
 - Promote universal subsidies than selective subsidies (if subsidies are needed)
 - Concessional-loans based arrangements should also develop supply-chains for spare parts and repairs
- **Trust markets to select efficient service providers, viable service provision models, machine designs**
- **Invest in public goods**
 - Knowledge / technologies
 - Engineering research on suitable designs for local conditions (local soil conditions, suitable plow-depth, tractor horsepower, etc.)
 - Study of market / informal-sector (eg., tractor census)
 - Knowledge transfer from the informal-sector to formal-sector service providers
 - Other complementary technology (irrigation), rural infrastructure
 - Effective coordination (eg., China)

Policy engagements and some outcomes

Bangladesh mechanization study tour for 9 African officials



- November 3 – 7, 2015
- 9 officials from 4 African countries
- With collaboration with Bangladesh consultants
- Visited
 - Ministry of Agriculture
 - 2 Agri. machinery Importers
 - Agri. Machinery manufacturer
 - Machinery dealers & spare parts distributors
 - Farmers (rainfed region)
 - 2 Agri. machinery research institutes



FSP Brief 11 & 12

Feed the Future Innovation Lab for Food Security Policy
Policy Research Brief 12 February 2016

Agricultural Mechanization and South-South Knowledge Exchange: What can Ghanaian and Nigerian policymakers learn from Bangladesh's experience?

Patrick O. Aboagye, Abdullahi Gasha Abubakar, Abdullahi Iddrisu Adams, Aileen Cypress Larral, and Aliru Abdullahi Alfa

Synthesized by Hisayuki Takehana

Introduction

Bangladesh recently has experienced fast growth in agricultural mechanization. Nationally, the share of area cultivated by tractor and power tillage increased from 30 percent in the mid-1990s to 95 percent in 2013, with power tillage being used on three-quarters of the mechanized cultivated area. Moreover, agricultural machinery is not only used on large farms in Bangladesh, but has spread among smallholder farmers that own an average of 0.5 hectares (ha) of cropland. Supply of machinery for this rapid growth of mechanization has been based primarily on imports, as the capacity for local manufacturing of agricultural machinery is still limited.

Bangladesh's experience can provide useful insights for many African countries that are seeking sustainable ways to promote agricultural mechanization. In collaboration with IFPRI and CIMMYT, nine African public officials from four countries, Ethiopia, Ghana, Kenya, and Nigeria, participated in an agricultural mechanization study tour in Bangladesh from 3-7 November 2015. During the tour, African officials visited two major tractor importers, MCI Motors Ltd. and Metal Pvt. Ltd., the largest agricultural machinery manufacturer in Bangladesh, Ainn Industries Ltd., tractor and spare parts dealers, farmers, and public institutions, including the Department of Agricultural Extension (DAE) of the Ministry of Agriculture, the Bangladesh Agricultural Research Council (BARC), the Bangladesh Agricultural Research Institute (BARI), and the Bangladesh Rice Research Institute (BRRI). While conditions in Bangladesh and the experience of agricultural mechanization there are unique to the country, nonetheless, the tour provided useful insights into how small-scale agricultural mechanization can expand in low-income countries.

Key Observations on Agricultural Machines Used in Bangladesh

In Bangladesh, tillage using two-wheel tractors (2WTs) and small four-wheel tractors (4WTs) accounts for greater than 95 percent of tillage activity. Tractors in the country were rapidly mechanized when power tillage, imported from Japan, were introduced. Although initially too costly for common farmers, since then the use of power tillage has evolved from being used primarily for shallow sub-soil tillage purposes to increasingly being used for tillage. This is different from Ghana or Nigeria where mechanization has been promoted with higher horsepower (hp) tractors. However, mechanization levels are much lower in Nigeria and Ghana than in Bangladesh.

The predominant soils and topography of Bangladesh was likely a factor in the increase in mechanization of land preparation with 2WTs. In Ghana and Nigeria, the use of 2WTs is challenging in areas where the soils are heavy and agricultural practices are mostly rainfall rather than irrigated. However, where soils are suitable and irrigated farming is feasible in Nigeria and Ghana, 2WTs may be applicable for cultivation. In addition, the use of 2WTs for harvesting and transportation may be more widely applicable as these activities are less constrained by soil conditions.

USAID **FEED THE FUTURE** **MICHIGAN STATE UNIVERSITY** **INTERNATIONAL FOOD POLICY RESEARCH INSTITUTE (IFPRI)** **UNIVERSITAT VAN POTSDAM** **UNIVERSITY OF POTSDAM** **MICHIGAN STATE UNIVERSITY** **INTERNATIONAL FOOD POLICY RESEARCH INSTITUTE (IFPRI)** **UNIVERSITAT VAN POTSDAM** **UNIVERSITY OF POTSDAM**

Impacts on programs in Ghana

- **Agricultural Mechanization Service Enterprise Center (AMSEC)**
 - Phase I (2007 -)
 - 90 centers by 2011
 - Minimum threshold of 5 tractors
 - Low machine utilization – few reached break-even points
 - High breakdown dues to improper operation / maintenance
 - High default rates (loan repayments to government)
 - Phase II (2016 -)
 - New concessional loan facility from **Brazil**
 - Incorporating recommendations by international agencies, including IFPRI
 - Dropping minimum threshold to 1 tractor
 - Exploiting multi-functionality – (maize shellers, multi-crop threshers, pneumatic or mechanical planters, cassava planters, and harvesters, seed drills, boom sprayers and maize/soya/rice harvesters attachable to tractors)
 - 1 free scheduled maintenance service (after 1,000-hour)
 - 12 mobile workshops set up with government subsidy - maintenance services run by private individuals
 - Spare parts provided by Brazilian manufacturers for 2 years
 - Mandatory participation in training (first-time buyers)

Impacts on programs in Nigeria

- **Utilization of power tillers - Mini Mobile Mechanization System (MMMS)**
 - Pilot with 150 power tillers – started in 2018 once the budget is released
 - Power tillers and other machines are provided to cooperatives of 25-30 people (not individual applicants)
 - Plowing
 - Transportation of light machines, including small harvesters, threshers, etc.
 - Bangladesh study-tour helped them see the multi-functional use of power tillers
- **Shifting from subsidized distributions of tractors to more market-oriented approach**
 - Kaduna state in Nigeria
 - Facilitating tractor market stakeholders, linking farmers' associations and tractor-supplying companies
- **Sharing Ghana's lessons on Brazilian arrangements, as Nigeria is entering into similar agreements with Brazil**

Conclusions

- **Mechanization for smallholders**
 - Remain important issues for inclusive growth
 - Yield-enhancing technologies may be key pre-requisite
- **Supply-side issues**
 - Significant market imperfections
 - Knowledge intensive nature
- **Policy-engagements**
 - Significant demand for evidence that can guide reforms

Key references

- Aboagye PO, AG Abubakar, AI Adama, AO Lawal, & AA Musa (Synthesized by H Takeshima). (2016). *Agricultural mechanization and south-south knowledge exchange: What can Ghanaian and Nigerian policymakers learn from Bangladesh's experience?* GSSP Policy Note 6 and NSSP Policy Note 36, IFPRI.
- Animaw AT, JAM Nkanya, JM Nyakiba & TH Woldemariam (Synthesized by H Takeshima). (2016). *Agricultural mechanization and south-south knowledge exchange: What can Ethiopian and Kenyan policymakers learn from Bangladesh's experience?* ESSP Policy Note 47, IFPRI.
- Diao X, J Silver & H Takeshima. (2016). *Agricultural Mechanization and Agricultural Transformation*. IFPRI Discussion Paper 01527.
- Diao X, J Silver & H Takeshima. (2017). *Agricultural Mechanization in Africa: Insights from Ghana's Experience*. IFPRI Issue Brief.
- Diao X, J Agandin, P Fang, S E. Justice, D Kufoalor & H Takeshima. (2018). *Agricultural Mechanization in Ghana: Insights from a Recent Field Study*. IFPRI Discussion Paper 01729.
- Diao X, H Takeshima & X Zhang. *A New Paradigm of Agricultural Mechanization Development: How Much Can Africa Learn from Asia?* IFPRI Book Manuscript.
- Takeshima H. (2017). Custom-hired tractor services and returns to scale in smallholder agriculture: A production function approach. *Agricultural Economics* 48(3), 363–372.
- Takeshima H. (2017). *The roles of agroclimatic similarity and returns to scale in demand for mechanization: Insights from Northern Nigeria*. IFPRI Discussion Paper 01692.
- Takeshima H, N Houssou, X Diao. (2018). Effects of tractor ownership on returns-to-scale in household maize production: Evidence from Ghana. *Food Policy* 77, 33–49.
- Takeshima H. (2018). Mechanize or exit farming? Multiple-treatment-effects model and external validity of adoption impacts of mechanization among Nepalese smallholders. *Review of Development Economics* 22(4), 1620–1641.

Thank you !

H.Takeshima@cgiar.org